Planning Proposal - Specialist Study Bushfire Hazard Risk Assessment

Proposed Rezoning Lot 1 Deposited Plan 996286 95 Great Southern Road Bargo NSW 2574



7 February 2017



Foreword

The following report outlines a bushfire hazard assessment addressing the 'Specialist Study Requirements' for the proposed rezoning, from RU2 - Rural Landscape to R2 Low Density Residential & R5 Large Lot Residential (Wollondilly LEP 2011), of land at 95 Great Southern Road, Bargo (Lot 1 DP 996286) in terms of the relevant Gateway Determination.

Whilst every effort has been made by the Author of the following report to ensure the accuracy and relevance of bushfire risk & management for the subject site, it must be remembered the phenomena of an uncontrolled wildfire and associated emergency response activities largely remains un-predictable.

Notwithstanding the precautions adopted or referred to by this plan, it should always be remembered that bushfires burn under a wide range of conditions and a element of risk, no matter how small, will always remain.

Introduction

The following report has been commissioned by Precise Planning, to provide a bush fire hazard assessment, a requirement of the specialist study for the proposed rezoning at 95 Great Southern Road, Bargo NSW 2574, Wollondilly Shire Council Local Government Area, herein *'the subject property'*, or *'the subject development'*.

This assessment considers the subject development site on the basis of;

- Gateway Determination (Department of Planning & Environment, dated 2 October 2014)
- Specialist Study Requirements (Precise Planning),
- The subject development site and all surrounding land for at least 140m beyond (denoted as '*Study Area*' by this report denoted attached maps).
- A site specific inspection undertaken on the 23/4/2015.
- The extent and location of the proposed residential zonings are initially based on a conceptual Zoning Map, by Sydney Land Surveyors, Northbridge (Drawing No. 190713, Revision D, Dated 24/01/17).
- Flora & Fauna Survey by Ecoplanning, Newtown (Project No. 2015-005, Version 1.0, Dated 15 July 2016)
- Riparian constraints as identified by the Flora & Fauna Survey by Ecoplanning, Newtown (Project No. 2015-005, Version 1.0, Dated 15 July 2016)
- Vegetation extent within the subject area has been derived from available aerial photo interpretation (API), Department of Lands online systems, and relevant environmental/vegetation studies and a site visit (23/4/2015).
- Terrain (slope) considered by this assessment is based on Department of Lands online information, supplied survey plans of the subject property and a site visit (23/4/2015).
- A desktop assessment using licensed or on-line spatial data resources available at the time of this report.

The subject development site has been identified as containing and as being bounded by bush fire prone land, hence NSW legislative requirements for new building or integrated land development on bush fire prone lands is applicable.

Overview of Specialist Study Requirements

Bushfire specific specialist study requirements are contained within Specialist Study Requirements (Precise Planning).

They are as follows:

<u>Output</u>

A report which:

- Examines the level of bushfire risk posed to the future development of the study area with reference to Rural Fire Services mapping.
- Reviews the existing road network and available reticulation water supply network suitability for firefighting.
- Reviews the necessity for fire trails around the study area.
- Recommends measures required to manage bushfire risk in a manner compatible with the future land use.

Objectives

- To assess the ability of future land uses to satisfy the requirements of existing legislation in relation to bushfire.
- To assess whether the statutory requirements for bushfire protection and management are capable of being met with future land use.
- To identify bushfire management needs that developer contributions and/or development works may address.

Tasks/Methodology

- Assess and identify the bushfire hazard and risk to for likely future development of the land.
- Assess whether the likely future development of the study area is capable of compliance with the 'Wollondilly Bushfire Risk Management Plan', Section 117 Ministerial Direction No. 4.4 Planning for Bushfire Protection, NSW Rural Fires Act 1997, and RFS Planning for Bushfire Protection Guidelines 2006.

- Prepare a Bushfire Hazard and Risk Assessment which gives due consideration to the recommendations of other specialist studies for rehabilitation of riparian corridors and the recommendations of the biodiversity study to preserve and enhance ecological communities within and adjoining the study areas.
- Identify the potential risk and solutions to demonstrate bushfire protection/hazard reduction/asset management is compatible with the threatened species and biodiversity values of the study area having regard to the Bushfire Environmental Assessment Code for NSW and the Bushfire Hazard Reduction Assessment Guidelines.

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1.0 Description of the property

1.1 Lot and deposited plan (DP) number of the subject property

Lot 1 **DP** 996286.

1.2 Street address and locality map

95 Great Southern Road, Bargo NSW 2574.

Locality maps attached Appendix 1.

1.3 Zoning of the subject land and any adjoining lands



The subject allotment is located at the North Eastern extent of the Bargo Village, and has frontage to Great Southern Road, with Government Road to the rear. An unformed road reserve also runs along the Northern boundary.

The subject land is currently zoned 'RU2 - Rural Landscape' under the Wollondilly Shire Council Local Environmental Plan (2011). It is proposed to rezone the subject site to 'R2 - Low Density Residential' (to the West) & 'R5 - Large Lot Residential' (to the East) to allow for further residential development.

Land adjoining the subject development to the North is also zoned 'RU2 - Rural Landscape', whilst land to the East is zoned 'RU1 - Primary Production', both containing rural residential development within large rural allotments. Adjacent land to the South and West are generally zoned 'RU4 - Rural Small Holdings', containing rural residential allotments (on smaller sites). However, some adjacent land to the South is also zoned 'R2 – Low Density Residential'.

1.4 Description of Proposal and Staging issues, if relevant

Description

The site is generally vacant and contains only a few sheds etc. with a commercial development previously removed from the South Western corner. The site generally presents as a managed rural property.

The site is approximately 28.5 Hectares (900m x 300m) and contains a watercourse, running from SW – NE through the eastern 3^{rd} of the site. This watercourse is mapped within the Wollondilly Water Map as 'Sensitive Land - 10m Each Side'.

The watercourse contains a strip of bushfire vegetation, ranging from approximately 120m – 60m in width. Apart from this, the site contains no further persistent bushfire vegetation within its boundaries.

There is little, or no shrub layer, and all under storey and mid storey areas are free of persistent vegetation. There are large expanses of managed grasslands, without any over storey tree coverage.

As provided by the proponent at the time of this report, the extent and location of the proposed residential subdivision is initially based on the rezoning map by Sydney Land Surveyors, Northbridge (Drawing No. 190713, Revision A, Dated 23/07/16).

Development within the site, subject to further development approval, may include;

- Low density single residential allotments, within the Western section (able to contain individual Class 1 buildings)
- Large lot single residential allotments, within the Eastern section (able to contain individual Class 1 buildings)
- Public road system
- Associated infrastructure including driveways and hardstand areas, &
- Generally, 'cleared and managed' lands, apart from the residual 'Riparian Zone'

The subject development site is able to be connected to all local services.

Staging Issues

Staging issues are not considered relevant to the subject development. However, given the sites location, and the zoning of the surrounding areas it is likely that the extent of persistent bushfire vegetation, which currently could be expected to pose a risk to the development, will be reduced further in the future.

1.5 Aerial or ground photographs of the subject land including contours and existing and proposed cadastre

Ground / site photography of the subject property are appended to this report (Appendix 2 – Site Photos, 23/4/2015).

Aerial photography (oblique / boundary overlay) is as appended to this report (Appendix 1).

Contours as shown / considered by this report are derived from the Department of Lands SIX Viewer Digital Elevation Model (DEM) data (10m Contour Interval) (Appendix 1). Existing cadastral and property boundaries are as denoted attached maps.

2.0 Tasks and Methodology

2.1 Assess and identify the bushfire hazard and risk to the future development of the land

For the purposes of this assessment, it is considered that the subject does currently contain some persistent bushfire vegetation within its boundaries.

Further, an area within the subject site have been identified as containing natural water courses and would thus be constrained by the need to establish a Riparian Zone, along with suitable regeneration of riparian vegetation.

The watercourse contains a strip of bushfire vegetation, approximately 40m – 60m in width. Apart from this, the site contains no further persistent bushfire vegetation within its boundaries. This vegetation continues into the adjacent rural property to the North East, through the unformed road reserve (Anthony Road).

The regeneration of this vegetation, would limit the amount of land available for residential development within the subject site to a limited extent, however, the site is large enough to provide for these riparian zones along with suitable setbacks for bushfire protection measures (i.e. Asset Protection Zones - APZ). 'Outer Protection Areas', a subset of an 'APZ', may also sometimes be located within the vegetated buffer to the riparian zone (subject to vegetation density), reducing the constraints further. Map 5 shows the extent of the preliminary riparian constraints.

Further persistent vegetation is located within the Government Road reserve area and the adjacent rural property to the East.



Extract Wollondilly Bushfire Prone Land Map

It should also be noted, that residual lands to the North, South and West contain rural residential and general residential development and are considered 'cleared and managed lands', and pose no threat to the subject development.

As such, the major bushfire risk to the subject development will mainly be from the persistent bushfire vegetation hazard contained within the adjoining lands, however the retention / regeneration of riparian zones within the allotment will see some linkages to vegetation within the subject site. The central riparian zone within the subject site may become continuous forest vegetation, and link with persistent forest vegetation within the adjacent allotments to the North East.

The major bush fire hazard and associated risks to future residential development on the subject site are still located within adjacent lands to the North East – East.

Utilising the standard Risk Management Matrix (as per 'Bushfire Risk Management Planning' guidelines of 'Likelihood and Consequence' - AS/NZS 4360-2004) the risk would be considered **MEDIUM** (Likelihood of **UNLIKELY** and Consequence of **MAJOR**). This assessment would place this development within a similar risk level as the adjoining residential areas of 'Bargo East Village' (i.e. Asset No. 103) and other villages / similar development within this LGA.

Further specific risk assessment and identification are included in Section 2.5 of this assessment. The assessment methodology and principals within *'Planning for Bushfire Protection 2006'* calculate specific exposure levels based on local risk parameters.

2.2 Compliance with Wollondilly Bushfire Risk Management Plan 2011

The 'Wollondilly Bushfire Risk Management Plan 2011' (WBFRMP2011) was prepared by the Wollondilly Bushfire Management Committee (BFMC) in accordance with the legislative requirements of Part 3 Division 4 of the Rural Fires Act 1997.

It is a strategic document that identifies community assets at risk, and sets out a fiveyear program of coordinated multi-agency treatments to reduce the risk of bushfire to these assets.

The subject site is adjacent and continuous to the existing residential village of Bargo East. Bargo East Village is listed as a 'Human Settlement Asset No. 103', within the WBFRMP2011. Specific risk mitigation measures for the east side of the village only relate to 'Community Education' which aims to increase the awareness of the general public to the risks of bushfire events within the area. Given the raft of treatments available, this would tend to indicate that the risk to the existing settlement is limited.

As this development becomes a minor extension to the village, it would also benefit from these risk mitigation measures. In addition, there is a planning requirement for an 'Asset Protection Zone' (APZ) to be maintained within the subject development site.

The development will also benefit from the BFMC wide treatments. BFMC wide treatments are activities which reduce the overall bush fire risk within the BFMC area and are undertaken on an ongoing basis as part of normal business. These treatments are not linked to specific assets in the BFRMP, rather they are applied across all or part of the BFMC area as designated by legislation or agency policy.

BFMC wide treatments include the following:

Ensuring developments in bush fire prone land comply with *'Planning for Bush Fire Protection 2006'*

This document provides guidance for Council on varying levels. This includes 'Strategic Planning' and 'Development Assessment'. The assessment process requires new applications for development to include bush fire protection measures. The provisions of PBP 2006 are included in Section 2.5 below.

Using the Local Environment Plan/s (LEPs) to control developments in areas with a bush fire risk

LEPs can be used to exclude development in extreme bush fire risk areas or where bush fire protection measures cannot be incorporated.

Normal fire suppression activities

Responding to bush fire is a normal business activity for the firefighting authorities.

2.3 Compliance with Section 117 Ministerial Direction No. 4.4 Planning for Bushfire Protection

An extract of this directive is replicated below:

Objectives

(1) The objectives of this direction are:

(a) to protect life, property and the environment from bush fire hazards, by discouraging the establishment of incompatible land uses in bush fire prone areas, and

(b) to encourage sound management of bush fire prone areas.

Where this direction applies

(2) This direction applies to all councils that are required to prepare a bush fire prone land map under section 146 of the Environmental Planning and Assessment Act 1979 (the EP&A Act), or, until such a map has been certified by the Commissioner of the NSW Rural Fire Service, a map referred to in Schedule 6 of that Act.

When this direction applies

(3) This direction applies when a council prepares a draft LEP that affects, or is in proximity to land mapped as bushfire prone land.

What a council must do if this direction applies

(4) In the preparation of a draft LEP a Council shall consult with the Commissioner of the NSW Rural Fire Service under section 62 of the EP&A Act, and take into account any comments so made,

(5) A draft LEP shall:

(a) have regard to Planning for Bushfire Protection 2006,
(b) introduce controls that avoid placing inappropriate developments in hazardous areas, and
(c) ensure that bushfire hazard reduction is not prohibited within the APZ.

(6) A draft LEP shall, where development is proposed, comply with the following provisions, as appropriate:

(a) provide an Asset Protection Zone (APZ) incorporating at a minimum:
(i) an Inner Protection Area bounded by a perimeter road or reserve which circumscribes the hazard side of the land intended for development and has a building line consistent with the incorporation of an APZ, within the property, and

(ii) an Outer Protection Area managed for hazard reduction and located on the bushland side of the perimeter road,

(b) for infill development (that is development within an already subdivided area), where an appropriate APZ cannot be achieved, provide for an appropriate performance standard, in consultation with the NSW Rural Fire Service. If the provisions of the draft LEP permit Special Fire Protection Purposes (as defined under section 100B of the Rural Fires Act 1997), the APZ provisions must be complied with,

(c) contain provisions for two-way access roads which links to perimeter roads and/or to fire trail networks,

(d) contain provisions for adequate water supply for firefighting purposes, (e) minimise the perimeter of the area of land interfacing the hazard which may be developed,

(f) introduce controls on the placement of combustible materials in the Inner Protection Area.

Consistency

(7) A draft LEP may be inconsistent with the terms of this direction only if council can satisfy the Director-General of the Department of Planning (or an officer of the Department nominated by the Director-General) that the council has obtained written advice from the Commissioner of the NSW Rural Fire Service, to the effect that, notwithstanding the non-compliance, the NSW Rural Fire Service does not object to the progression of the draft LEP.

Assessment of Compliance with Ministerial Directive

The Wollondilly Council and the NSW Rural Fire Service has confirmed that the site is located within a bush fire prone area and as such, any future development will be subject to the provisions of *Section 79BA of the EP & A Act 1979* and *Section 100B of the Rural Fires Act 1997*. The NSW Rural Fire Service encourages Councils to take a strategic approach to bushfire protection through appropriate zoning which will reflect the risk to the proposed land use. Provision of appropriate access/egress provisions, sufficient water volume and pressure and utilities to the development form part of the essential requirements.

In addition, the directive requires <u>due regard</u> to the document '*Planning for Bushfire Protection 2006*'. This document provides for a wholistic approach to bushfire protection in NSW. This includes strategic planning and bushfire protection measures (APZs, building construction standards, utilities, access/egress, emergency/evacuation planning). Specific assessment of the sites ability (given its proposed zoning) to comply with PBP 2006 are included in Section 2.5 of this assessment.

2.4 Compliance with *NSW Rural Fires Act 1997*

Key legislation relating to 'Bush Fire Prone land' and 'Development Assessment' is contained with 'Appendix 1' of Planning for Bushfire Protection 2006. Relevant legislation contained within the 'Rural Fires Act 1997' (and associated regulations 'Rural Fires Regulations 2002') could be summarized as relating to the issue of 'Bush Fire Safety Authorities' for development upon bushfire prone lands, that would include:

- Residential or Rural Residential subdivision proposals
- Development for 'special fire protection purposes' (SFPP) e.g. schools, hospitals, tourist accommodation etc.

The current rezoning study <u>does</u> involve residential or rural residential subdivision and zoning issues. It is based on an application for rezoning for residential subdivision purposes.

As the rezoning of the site would allow for residential subdivision, any future development application for residential subdivision would require the issue of **'Bush Fire Safety Authority'** from the NSW Rural Fire Service, and would be subject to the provisions of *Section 100B of the Rural Fires Act 1997*. Specific assessment of the sites ability (given its proposed zoning) to comply with these provisions and to the planning requirements of PBP 2006 are included in Section 2.5 of this assessment.

It is <u>not</u> currently proposed to include any SFPP development within the subject development area. Should an application for an SFPP development be lodged in the future within the subject property, it would be subject to not only the provisions of the relevant LEP and relevant zoning constraints, but also the strict provisions of *Section 100B of the Rural Fires Act 1997*, and would be assessed at this time on its merits. Given that the subject site is quite large in area (> 28.5 hectares) a SFPP development may well be able to comply, depending on its ability to achieve sufficient separation distances from the bushfire hazard and other bushfire protection measures.

2.5 Compliance with *Planning for Bushfire Protection Guidelines 2006 (NSW RFS)*

The document '*Planning for Bushfire Protection 2006* 'is the major planning guideline related to bushfire planning provisions within the NSW development control system. It is referenced within the *Environmental Planning and Assessment Act 1979*, the *Ministerial Direction No. 4.4* (above) and the *Rural Fires Act 1997*.

An assessment, incorporating the relevant guidelines of PBP 2006, and using the 'rezoning map' as a key indicator as to how the site may be developed in the future (subject to rezoning) would give a clear indication as to the sites ability to achieve compliance with the planning provisions for 'bush fire prone land'.

It should be noted that the 'rezoning map' may not be final, and will be used only as a guide, upon which to base the assessment of compliance at this time.

Strategic Planning Guidelines

Councils responsibilities include the mapping of 'Bushfire Prone Land' (under s146 of the EP&A Act), and the extent to which the land is bushfire prone. Secondly, Council is required to suitable address bushfire requirements during the preparation of any LEP or DCP (Ministerial Direction 4.4).

The subject lands have already been mapped as 'bushfire prone land'. The 'Gateway Determination' has included input from the RFS (addressed within the study), and any future DA (beyond the rezoning application) will be subject to the normal development application requirements for development on bushfire prone land.

This will include additional input from the RFS where it is considered appropriate (dependant on the specific development proposed).

This rezoning proposal, incorporating the rezoning from 'from Rural Landscape RU2 to R2 Low Density Residential & R5 Large Lot Residential' - to allow for residential development, does not constitute an unacceptable development type (Bushfire Protection Measures, Chapter 3 PBP) within a bushfire prone area.

Development Assessment Guidelines

The 'Aims & Objectives' of PBP 2006 are as follows;

- i) Afford occupants of any building adequate protection from exposure to a bush fire;
- Provide for adequate defendable space to be located around buildings;
- Provide appropriate separation between a hazard and buildings, which in combination with other measures prevent direct flame contact and material ignition;

- iv) Ensure that safe operational access and egress for emergency services personnel and residents is available;
- v) Provide for ongoing management and maintenance of bush fire protection measures, including fuel loads in the APZ areas, and;
- vi) Ensure that utility services are adequate to meet the needs of firefighters (and other assisting in bush fire fighting).

Bushfire Hazard Assessment (Appendix 2 Methodology PBP 2006)

Vegetation (bushfire hazard) within 100m of the proposed building

The vegetation within the study area is mapped as 'Bushfire Prone Vegetation Category 1 & Category 2' on Wollondilly Shire Council Bushfire Prone Land Maps.

The vegetation constraining the development is currently located both within the subject site and within adjacent lands, beyond the subject development site. The development will require the regeneration of some riparian zones within the subject site.

Based on a determination of vegetation formation using the Keith 2004 Identification Key, the bushfire vegetation having the potential to affect the subject development, based on a site visit, is most representative of both persistent and remnants of 'Dry Sclerophyll Forest (Open Forest)'.

PBP 2006 states, 'for the purposes of assessment, the following are not considered a hazard or as a predominant vegetation class/formation and can be included within an asset protection zone;

- non-vegetated areas including roads, footpaths, cycle ways, waterways, buildings, rocky outcrops and the like; and
- Reduced vegetation including maintained lawns, golf course fairways, playgrounds or sports fields, vineyards, orchards, cultivated ornamental gardens and commercial nurseries.

The proposed development is located on the edge of a well-established residential/rural residential subdivision, with some adjoining allotments containing residential buildings which are generally clear of persistent vegetation and could be considered 'cleared and managed lands'.

Distance/Separation between building line and bushfire hazard

Considering the location of the proposed development and the extent of the proposed / mapped bushfire vegetation within and adjoining the site, the minimal required APZ / separation distance (as per PBP 2006 Table A2.4) has been assessed as:

Direction	Distance
East of	Min 25m
Watercourse	
West of	Min 25m
Watercourse	
West of	Min 20m
Government Road	
South of Anthony	Min 25m
Road (NE Sect. Only)	

Effective slope that will influence bushfire behaviour

The effective slope within approximately 100m of the subject development site, which would influence bushfire behaviour, has been assessed as predominately;

Direction	Effective Slope	
East of	>0 – 5 Degrees Down Slope	
Watercourse		
West of	>0 – 5 Degrees Down Slope	
Watercourse		
West of	Flat / Upslope	
Government Road		
South of Anthony	>0 – 5 Degrees Down Slope	
Road (NE Sect. Only)		

Fire Danger Index (FDI) for Local Government Area (LGA)

☑ 100 □ 80 □ 50

Wollondilly Shire Council – Illawarra / Shoalhaven Region (Table A2.3 PBP, 2006)

Direction	Vegetation	Slope	Minimum Distance	Exposure Level
East of	Forest	>0 – 5 Degrees Down	Min 25m	29 kW/m ²
Watercourse		Slope		
West of	Forest	>0 – 5 Degrees Down	Min 25m	29 kW/m ²
Watercourse		Slope		
West of	Forest	Flat / Upslope	Min 20m	29 kW/m ²
Government				
Road				
South of	Forest	>0 – 5 Degrees Down	Min 25m	29 kW/m ²
Anthony Road		Slope		
(NE Sect. Only)				

Determination of Bushfire Exposure Levels

The relevant 'Acceptable Solutions' for 'Residential Subdivision', contained within PBP 2006, which demonstrate compliance with the abovementioned 'Aims & Objectives' are summarized below.

Asset Protection Zones (APZ)

An assessment of the bushfire hazards, and associated slopes, has determined that minimum complying onsite APZs are required as follows:

East of Watercourse – 25m from CRZ (onsite) West of Watercourse – 25m from CRZ (onsite) Western Boundary – 20m (including 23m Road Reserve Only – Nil onsite) Northern Boundary – 25m (NE Sector only, including 20m Road Reserve + 5m onsite)

Further, as required by PBP 2006, APZs can be located within the boundaries of the subject development site (or adjacent formed road reserves), and would be located on lands with a slope of less than 18 degrees.

<u>Access</u>

The site is located on, and will provide direct access to and from numerous suburban roadways, including Great Southern Road, Government Road, Hawthorne Road and Anthony Road (to be formed). Further, the subdivision proposal will include the construction of a new internal road system (effectively creating a ring road) allowing direct access / egress from residential properties to the public road system.

The public road system would provide direct unimpeded access to the Bargo East Village and surrounding rural residential areas.

The PBP 2006 'acceptable solutions' for internal property access roads (for this specific development location) states that;

'No specific access requirements apply in an urban area where a 70m unobstructed path can be demonstrated between the most distant external part of the proposed dwelling and the nearest part of the public access road (where the road speed limit is not greater than 70kph) that supports the operational use of emergency firefighting vehicles (i.e. a hydrant or water supply)'.

As such, all proposed residential allotments could reasonably achieve this requirement.

Further, the installation or maintenance of any Fire Trails is not considered necessary, or relevant for this specific development.

The site would generally have the capacity to support the access provisions of PBP Section 4.1.3.

Water and Services

The Bargo East village residential area is currently serviced by a reticulated water supply. A reticulated water main is currently located along Great Southern Road, Hawthorne Road and part of Government Road.

Any application for future residential subdivision would be required to install a reticulated water supply within the subject development site. This supply would be required to meet the requirements of AS2419.1-2005 and would include a ring main. Location, number and sizing of hydrants must be supported by fire engineering principals and be subject to approval by Sydney Water in due course.

The site would have the capacity to satisfy the water supply provisions of PBP Section 4.1.3 (Subject to the approval of Sydney Water etc.).

The site is also currently serviced by an above ground electrical transmission line, within Great Southern Road. It is a likely outcome that these supplies would be amplified in need, and the electrical supply to any future development within the site, will be relocated underground. This arrangement would comply with the provisions of PBP Section 4.1.3 (Subject to approval of the relevant electrical authority).

Gas supplies have not been considered as part of the rezoning process. Any future reticulated or onsite gas supply would be subject to the provisions of PBP 2006 and could be conditioned within any future DA consent.

Emergency Planning

The existing 'Wollondilly LGA Emergency Management Plan' would be reasonably expected to provide a suitable level of emergency response procedures for the subject development, and surrounding rural and suburban areas.

In addition, the current and future editions of the 'Wollondilly Bushfire Risk Management Plan' will continue to provide BFMC wide treatments which reduce the overall bush fire risk within the BFMC area and are undertaken on an ongoing basis as part of normal business. These treatments are not linked to specific assets in the BFRMP, rather they are applied across all or part of the BFMC area as designated by legislation or agency policy.

There are no further requirements within PBP 2006 for emergency planning for this type of residential development within bushfire prone areas.

Landscaping / Vegetation Management

Landscaping and vegetation retained within the majority of the development site will be minimal, but will include a regenerated riparian zone as noted within appended Map 5

Future development applications for residential subdivision and construction would be required to support complying APZs within individual development sites.

The subject APZs would be conditioned, within the development consent, to be managed as fuel free/fuel reduced areas for the life of the subject development.

2.6 Review of Biodiversity study

For the purposes of this assessment, it is considered that the subject site does contain some bushfire vegetation within its boundaries, which will be retained / regenerated within the noted riparian zones.

Further, the Flora & Fauna Survey by Ecoplanning, Newtown (Project No. 2015-005, Version 1.0, Dated 15 July 2016) confirms the location of Alluvial Woodlands (River Flat Eucalypt Forest on Coastal Floodplain) within most of the riparian areas along with limited areas of Shale Sandstone Transitional Forest (SSTF).

These, including the proposed regenerated riparian areas, have been considered within this bushfire assessment, and do have the ability to marginally increase the overall risk to the subject development. Subsequently, recommendations to provide suitable APZs, to address this risk, have been included within this assessment also.

2.7 Bushfire Management Measures

For the purposes of this assessment, it is considered that the proposed development will include the retention / regeneration of persistent bushfire vegetation within its boundaries.

Environmental constraints will prevent the removal of further significant vegetation in some areas of the site (e.g. those identified in the riparian zone constraints studies/maps).

Given the above, this vegetation has been assessed a risk to the proposed development, and suitable measures have been provided to address the calculated risks (i.e. minimum APZs etc.). It is unlikely that any further bushfire management measures would be required within the development site (outside of the maintenance of the DA general consent conditions) which would require further developer contributions and/or future development works. The general maintenance requirements (APZ vegetation management) would be conducted by the building owners / tenants etc.

No bushfire management measures or works, either in the initial development stage or ongoing maintenance, are proposed within any areas located outside of the site boundaries, with the exception of the formation of a public road within a current unformed road reserve area (i.e. Anthony Road).

2.8 Bushfire Evacuation and Safety

Measures to ensure that the safety and evacuation of likely future occupants can be undertaken in accordance with the legislative requirements and bushfire protection guidelines are included within the Emergency Planning principles noted within PBP 2006 (addressed in Section 2.5 above).

The development site is located upon the NE extent of Bargo Village. The NSW RFS has identified a number of 'Neighbourhood Safer Places' within the Bargo area (including land near the Bargo Hotel (225 Great Southern Road), Bargo Shops and the hall within Bargo Showground. Access routes, from the subject site, to these refuges, generally takes the evacuee away from the bushfire hazard, which is located both within and NE – E of the subject site.

2.9 Bushfire Environmental Assessment Code NSW

The 'Bushfire Environmental Assessment Code NSW 2006' (NSW Rural Fire Service) is designed to provide for a streamlined environmental assessment process for use by issuing authorities and certifying authorities in determining bush fire hazard reduction certificates, with regard to the principals of ecological sustainable development and Section 111 of the EP & A Act 1979.

For the purposes of this assessment, it is considered that the subject site does (or will) contain some persistent bushfire vegetation within its boundaries. However, it is not proposed to remove or alter any persistent vegetation from within or outside of the subject development site, with the exception of the formation of a public road within a current unformed road reserve area (i.e. Anthony Road). Further, all bushfire protection measures will be located within the subject site, or adjacent formed road reserves.

As such, it is not envisaged that an application for a 'Bushfire Hazard Reduction Certificate' will be required, either for the subject allotment or adjacent allotments, as part of the rezoning process, or as part of any future development applications for the subject site. As bushfire hazard reduction works are not required, a certificate authorizing these activities will also not be required, and as such an assessment of the environmental impacts of such a certificate / works has not formed part of this planning study.

Please note, however, this is subject to continued vegetation maintenance at current levels (i.e. minimal vegetation within most of the site i.e. no persistent bushfire hazard on site outside of identified riparian zones) and does not address the general environmental impacts of the proposed development, including the removal of individual trees for the construction of any proposed future residential buildings and infrastructure and road reserves.

3.0 Conclusion

This report has been commissioned to provide a bush fire hazard assessment, a requirement of the specialist study for the proposed rezoning at 95 Great Southern Road, Bargo NSW 2574.

The **Bushfire** specific requirements are contained within Specialist Study Requirements (Precise Planning) and have been addressed within the body of this report. Specific tasks related to bushfire compliance included:

- Assess and identify the bushfire hazard and risk to for likely future development of the land.
- Assess whether the likely future development of the study area is capable of compliance with the 'Wollondilly Bushfire Risk Management Plan', Section 117 Ministerial Direction No. 4.4 Planning for Bushfire Protection, NSW Rural Fires Act 1997, and RFS Planning for Bushfire Protection Guidelines 2006.
- Prepare a Bushfire Hazard and Risk Assessment which gives due consideration to the recommendations of other specialist studies for rehabilitation of riparian corridors and the recommendations of the biodiversity study to preserve and enhance ecological communities within and adjoining the study areas.
- Identify the potential risk and solutions to demonstrate bushfire protection/hazard reduction/asset management is compatible with the threatened species and biodiversity values of the study area having regard to the Bushfire Environmental Assessment Code for NSW and the Bushfire Hazard Reduction Assessment Guidelines.

Based on the above assessment, the proposed rezoning proposal can reasonably comply with the relevant specialist study requirements (bushfire specific), and as such can reasonably comply with the objectives of the Specialist Study as follows:

- To assess the ability of future land uses to satisfy the requirements of existing legislation in relation to bushfire.
- To assess whether the statutory requirements for bushfire protection and management are capable of being met with future land use.
- To identify bushfire management needs that developer contributions and/or development works may address.

It is a considered opinion, based on the above assessment of bushfire risk levels and relevant bushfire planning legislation, that the outcomes of this assessment support the rezoning proposal.

Whilst the proposed rezoning maps are not considered as 'Final', and have been used only as a guide upon which to base the specialist studies, it clearly demonstrates the level of residential development which is being considered for the site and the ability of the site to comply with the current bushfire planning provisions within the relevant planning legislation. It should be noted that further development on the site, post rezoning, would be subject to further assessment under the bushfire planning legislation of either *Section 79BA of the E P & A Act 1979 or Section 100B of the Rural Fires Act 1997*.

Scott Jarvis

Graduate Diploma Design for Bushfire Prone Areas Diploma of Building Surveying Diploma of Public Safety (Fire Fighting Management) (Dip PSFM) Cert. IV Residential Building Studies Member No. 18593 Fire Protection Association Australia BPAD-Level 3 Certified Practitioner BPD-PA-18593 Mob: 0414 808 295 Ph/Fax.: (02) 9369 5579 Email: <u>scott@sydneybushfireconsultants.com.au</u>

References

- Australian Standard 3959:2009 Construction of buildings in bushfire-prone areas.
- Planning for Bushfire Protection. A guide for councils, planners, fire authorities & developers (2006) NSW Rural Fire Service.
- Addendum: Appendix 2 Planning for Bushfire Protection. A guide for councils, planners, fire authorities and developers (2010) NSW Rural Fire Service.
- Specialist Study Requirements Precise Planning
- Rural Fires Act 1997 NSW Government
- Environment Planning and Assessment Act 1979 NSW Government
- Bushfire Environmental Assessment Code NSW 2006 NSW Rural Fire Service

Appendix 1 – Map / Plan Images

Map 1 – Overview and Bargo Study Area





Map 2 – Planning Study Area / Subject Lot / Slopes / APZ extent





Appendix 2 – Site Photos (23/4/2015)



Subject site, looking W from end of Hawthorne Road



Subject site, looking N from end of Hawthorne Road



Subject site, looking E from end of Hawthorne Road

Subject site, looking E from Great Southern Road



Subject site, looking SW from Government Road

Unformed road, Anthony Road, looking W, from Government Road



Subject site, watercourse midpoint N boundary

Riparian vegetation within watercourse, adjacent site to N





Scattered trees within subject site, close to watercourse

Adjacent site to N, looking NE to bushfire vegetation.



Great Southern Road, looking N



Government Road, looking S